

Office of the United State Trade Representative

# Moldova and the Generalized System of Preferences (GSP) Program

October 2019



### • Overview of USTR and the U.S. GSP program

• GSP Exports and Benefits Review for Moldova

• How to Increase Use of Duty-free Opportunities



Role of the Office of the United States Trade Representative (USTR)

- Cabinet-level agency which coordinates U.S. trade policy
  - Acts as lead negotiator, administers preference programs, represents US at WTO, and handles trade disputes and litigation.
- Led by Ambassador Robert E. Lighthizer
- Office of Trade Policy and Economics administers GSP



## **GSP Program Overview**

- Enhanced access to U.S. market
  - Provides duty-free treatment for almost 3,500 products from Moldova and 118 other beneficiary countries and territories
- Expanded choices for U.S. industries and consumers
- \$23.5 billion in total U.S. GSP imports in 2018
- GSP program currently authorized through December 2020





## U.S. tariff schedule

- Tariff schedule contains 11,083 products, from horses (0101.12.00) to antiques (9706.00.00)
- 4,084 "MFN-zero" products no tariff
  - Includes most metal ores, furniture, sunflower seeds, vodka
- 3,743 products are subject to permanent tariffs. Some of these are excluded from GSP by law, including most clothing, shoes, meats.
- 3,256 products are eligible for GSP benefits
  - Includes certain wines, plastic articles, and preserved vegetables



# Country eligibility

- Income under \$12,055 per capita (World Bank highincome threshold)
- Compensation for expropriation/arbitral awards
- Taking steps to protect internationally recognized worker rights, including stopping child labor
- Reasonable assurance of market access for U.S. exports
- U.S. intellectual property rights (IPR) protected
- Full description and list in Guidebook: <u>https://ustr.gov/sites/default/files/The%20GSP%20Guid</u> <u>ebook.pdf</u>



## **Current Beneficiary Countries**



# 119 countries & territories as of 2019 including several Eastern European countries.









### **Countries not in GSP**

- High Income: Saudi Arabia, UAE, Qatar
- EU Member States: Bulgaria, Romania, Greece
- Removed for Competitiveness: Russia, Turkey
- Removed for not Meeting Criteria: India, Belarus, Bangladesh



# **Product eligibility**

### Eligible

- Many manufactured items and minerals
- Travel goods such as leather bags, purses
- Jewelry
- Some agricultural goods (e.g. cherry jam, certain wines)













### Ineligible

- Most textiles, apparel and footwear
- Watches
- Some gloves and leather goods
- Some agricultural products (e.g. meats)



### How to Qualify for Duty-Free Treatment under GSP

- GSP-eligible product
- Product or growth of the GSP country
- Local content must be  $\geq$  35% of the value
- Can't enter commerce of another country
- Benefit claimed by U.S. importer
- Keep records to verify GSP claim



# Moldova's GSP exports to the United States, 2018

- Exports under GSP accounted for 12% of Moldova's exports to United States
  - Total exports were \$50.6 million in 2018; \$6.0 million were under GSP
  - Exports under GSP rose from \$4.6 million in 2017
  - \$5.5 exports year to date through August 2019
  - Only 40% of Moldovan GSP claimed
- Moldova's GSP trade small but diversified:
  - Certain plastics, certain wines, chocolates, jams, preserved vegetables



# Examples of Moldovan GSP-eligible exports, 2018

	MFN rate, or	Imports for consumption	Share of eligible imports using GSP
HTS description	non-GSP rate	(U.S. dollars)	(percent)
Other articles of Plastic			
3926.90.99	5.3%	\$3.8 million	98.4%
Grape wine over 14% vol. alcohol			
2204.21.80	16.9¢/liter	\$550 thousand	97.1%
Insulated electric conductors			
8544.42.90	2.6%	\$4.3 million	0%
Wallets of manmade fibers 4202.32.93	17.6%	\$185 thousand	0%



# Example: GSP advantage for Moldovan wallets

- High-value product: 2472 wallets of man-made fibers arrives in the U.S. for \$185 thousand; average cost of \$75 per wallet.
- Buyers did not use GSP, and paid \$13.20 per wallet on imports from Moldova (17.6%)
- Overall U.S. market for wallets of man-made fibers: \$76 million
- China (not GSP) \$59 million; Cambodia(GSP) \$4.3 million, Italy (not GSP) \$3.1 million, India (Just removed from GSP) \$1.8 million
- Only 5 of top 15 suppliers including Moldova in GSP or have U.S. FTA



# How to Increase Duty–Free Exports to the United States





### How to Determine if a Product is GSP Eligible





### For More Detailed Product Information

Visit https://dataweb.usitc.gov/tariff/database

dataweb.usitc.gov

<u>Home</u> → <u>Tariff</u> → Tariff Database

#### **USITC Tariff Database**

Tariff data current through March 19, 2019.

This site has data for individual tariff lines.

Enter either the first part of an HTS category number up to 8 digits — e.g., "8501" or "850110", or any part of a product description — e.g., "bovine", or "articho" (without the "quotes"). The search is not case-sensitive, so the results for "Bovine" will be the same as for "BoVinE".

07089030	List Items

Download Annual Tariff Data (1997-2019)

Select an item for which you want tariff and trade information:

HTS	Name	Begin Effect Date
07089030	Pigeon peas, fresh or chilled, shelled or unshelled, if entered Oct. 1 through the following June 30, inclusive	10/31/2012



### For More Detailed Product Information

#### Visit <u>https://dataweb.usitc.gov/tariff/database</u>

Tariff and Most Recent (	poul U.S. Import Information	
< Search for A	2018 Normal Trade Relations (NTR) duty (MFN) duty rate)	rate (formerly known as the Most Favored Nation
Customs	MFN Text Rate:	0.8 cents/kg
Customs value	Duty calculation:	(Specific rate) times (Q1)
	Ad Valorem (percent of value) component:	0%
Beginning Effe treatment cha		d rate) tariff program applicability to this HTS
	Preferential (duty-free or reduce item	d rate) tariff program applicability to this HTS
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# GSP decision-making process to add or remove countries and products

#### **Country-specific**

 Petitions submitted by interested parties (e.g., labor, IPR, market access)

#### <u>or</u>

 U.S. government selfinitiates a review following the triennial country assessment process



### **Product-specific**

- Petitions submitted by interested parties
- 2018 examples:
  - 'Redesignate' ammonium perrhenate from Kazakhstan
  - Remove tart cherry juice from Turkey



### Identifying and Developing Potential U.S. Customers

- Your approach will depend on company size, sector, and experience
- Research and understand the U.S. market
- Determine what kind of relationship to have with U.S. buyer: agent, distributor, partner, joint venture
- Advertise GSP advantage
- The best leads come from your own network
  - Trade shows are a great opportunity to build up your network





U.S. Generalized System of Preferences **GUIDEBOOK** 



Office of the United States Trade Representative Executive Office of the President Washington, D.C.

#### **USTR Contact Information**

- Email: gsp@ustr.eop.gov
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- Website: <u>https://ustr.gov/issue-</u> <u>areas/trade-development/preference-</u> <u>programs/generalized-system-</u> <u>preference-gsp</u>



## Thank you!

