

Office of the United State Trade Representative

Moldova and the Generalized System of Preferences (GSP) Program

October 2019



• Overview of USTR and the U.S. GSP program

• GSP Exports and Benefits Review for Moldova

• How to Increase Use of Duty-free Opportunities



Role of the Office of the United States Trade Representative (USTR)

- Cabinet-level agency which coordinates U.S. trade policy
 - Acts as lead negotiator, administers preference programs, represents US at WTO, and handles trade disputes and litigation.
- Led by Ambassador Robert E. Lighthizer
- Office of Trade Policy and Economics administers GSP



GSP Program Overview

- Enhanced access to U.S. market
 - Provides duty-free treatment for almost 3,500 products from Moldova and 118 other beneficiary countries and territories
- Expanded choices for U.S. industries and consumers
- \$23.5 billion in total U.S. GSP imports in 2018
- GSP program currently authorized through December 2020





U.S. tariff schedule

- Tariff schedule contains 11,083 products, from horses (0101.12.00) to antiques (9706.00.00)
- 4,084 "MFN-zero" products no tariff
 - Includes most metal ores, furniture, sunflower seeds, vodka
- 3,743 products are subject to permanent tariffs. Some of these are excluded from GSP by law, including most clothing, shoes, meats.
- 3,256 products are eligible for GSP benefits
 - Includes certain wines, plastic articles, and preserved vegetables



Country eligibility

- Income under \$12,055 per capita (World Bank highincome threshold)
- Compensation for expropriation/arbitral awards
- Taking steps to protect internationally recognized worker rights, including stopping child labor
- Reasonable assurance of market access for U.S. exports
- U.S. intellectual property rights (IPR) protected
- Full description and list in Guidebook: <u>https://ustr.gov/sites/default/files/The%20GSP%20Guid</u> <u>ebook.pdf</u>



Current Beneficiary Countries



119 countries & territories as of 2019 including several Eastern European countries.









Countries not in GSP

- High Income: Saudi Arabia, UAE, Qatar
- EU Member States: Bulgaria, Romania, Greece
- Removed for Competitiveness: Russia, Turkey
- Removed for not Meeting Criteria: India, Belarus, Bangladesh



Product eligibility

Eligible

- Many manufactured items and minerals
- Travel goods such as leather bags, purses
- Jewelry
- Some agricultural goods (e.g. cherry jam, certain wines)













Ineligible

- Most textiles, apparel and footwear
- Watches
- Some gloves and leather goods
- Some agricultural products (e.g. meats)



How to Qualify for Duty-Free Treatment under GSP

- GSP-eligible product
- Product or growth of the GSP country
- Local content must be \geq 35% of the value
- Can't enter commerce of another country
- Benefit claimed by U.S. importer
- Keep records to verify GSP claim



Moldova's GSP exports to the United States, 2018

- Exports under GSP accounted for 12% of Moldova's exports to United States
 - Total exports were \$50.6 million in 2018; \$6.0 million were under GSP
 - Exports under GSP rose from \$4.6 million in 2017
 - \$5.5 exports year to date through August 2019
 - Only 40% of Moldovan GSP claimed
- Moldova's GSP trade small but diversified:
 - Certain plastics, certain wines, chocolates, jams, preserved vegetables



Examples of Moldovan GSP-eligible exports, 2018

	MFN rate, or	Imports for consumption	Share of eligible imports using GSP
HTS description	non-GSP rate	(U.S. dollars)	(percent)
Other articles of Plastic			
3926.90.99	5.3%	\$3.8 million	98.4%
Grape wine over 14% vol. alcohol			
2204.21.80	16.9¢/liter	\$550 thousand	97.1%
Insulated electric conductors			
8544.42.90	2.6%	\$4.3 million	0%
Wallets of manmade fibers 4202.32.93	17.6%	\$185 thousand	0%



Example: GSP advantage for Moldovan wallets

- High-value product: 2472 wallets of man-made fibers arrives in the U.S. for \$185 thousand; average cost of \$75 per wallet.
- Buyers did not use GSP, and paid \$13.20 per wallet on imports from Moldova (17.6%)
- Overall U.S. market for wallets of man-made fibers: \$76 million
- China (not GSP) \$59 million; Cambodia(GSP) \$4.3 million, Italy (not GSP) \$3.1 million, India (Just removed from GSP) \$1.8 million
- Only 5 of top 15 suppliers including Moldova in GSP or have U.S. FTA



How to Increase Duty–Free Exports to the United States





How to Determine if a Product is GSP Eligible





For More Detailed Product Information

Visit https://dataweb.usitc.gov/tariff/database

dataweb.usitc.gov

<u>Home</u> → <u>Tariff</u> → Tariff Database

USITC Tariff Database

Tariff data current through March 19, 2019.

This site has data for individual tariff lines.

Enter either the first part of an HTS category number up to 8 digits — e.g., "8501" or "850110", or any part of a product description — e.g., "bovine", or "articho" (without the "quotes"). The search is not case-sensitive, so the results for "Bovine" will be the same as for "BoVinE".

07089030	List Items

Download Annual Tariff Data (1997-2019)

Select an item for which you want tariff and trade information:

HTS	Name	Begin Effect Date
07089030	Pigeon peas, fresh or chilled, shelled or unshelled, if entered Oct. 1 through the following June 30, inclusive	10/31/2012



For More Detailed Product Information

Visit <u>https://dataweb.usitc.gov/tariff/database</u>

Tariff and Most Recent (poul U.S. Import Information	
< Search for A	2018 Normal Trade Relations (NTR) duty (MFN) duty rate)	rate (formerly known as the Most Favored Nation
Customs	MFN Text Rate:	0.8 cents/kg
Customs value	Duty calculation:	(Specific rate) times (Q1)
	Ad Valorem (percent of value) component:	0%
Beginning Effe treatment cha		d rate) tariff program applicability to this HTS
	Preferential (duty-free or reduce item	d rate) tariff program applicability to this HTS
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GSP decision-making process to add or remove countries and products

Country-specific

 Petitions submitted by interested parties (e.g., labor, IPR, market access)

<u>or</u>

 U.S. government selfinitiates a review following the triennial country assessment process



Product-specific

- Petitions submitted by interested parties
- 2018 examples:
 - 'Redesignate' ammonium perrhenate from Kazakhstan
 - Remove tart cherry juice from Turkey



Identifying and Developing Potential U.S. Customers

- Your approach will depend on company size, sector, and experience
- Research and understand the U.S. market
- Determine what kind of relationship to have with U.S. buyer: agent, distributor, partner, joint venture
- Advertise GSP advantage
- The best leads come from your own network
 - Trade shows are a great opportunity to build up your network





U.S. Generalized System of Preferences **GUIDEBOOK**



Office of the United States Trade Representative Executive Office of the President Washington, D.C.

USTR Contact Information

- Email: gsp@ustr.eop.gov
- Phone: +1 (202) 395-6364
- Website: <u>https://ustr.gov/issue-</u> <u>areas/trade-development/preference-</u> <u>programs/generalized-system-</u> <u>preference-gsp</u>



Thank you!

