Expanding Myanmar's Exports through the Generalized System of Preferences (GSP) Program

Erland Herfindahl

Deputy Assistant U.S. Trade Representative Office of the U.S. Trade Representative Executive Office of the President December 2016

Presentation Summary

Overview of the U.S. GSP Program

Myanmar's GSP-eligible exports to the U.S.

How to increase Myanmar's use of duty-free opportunities

GSP Program

- Enhanced access to U.S. market
- Expanded choices for U.S. industries & consumers
- Provides duty-free treatment for about 5,000 products from Myanmar and 122 other countries
- \$17.7 billion in total U.S. GSP imports (2015)
- GSP program authorized through December 2017



GSP Program: Eligible Products

Eligible

- Many manufactured items & inputs
- Jewelry
- Many agricultural products
- Travel Goods: Luggage, handbags, backpacks, wallets, pocket goods
- Carpets











Ineligible

- Most textiles & apparel
- Watches
- Footwear
- Some gloves & leather goods

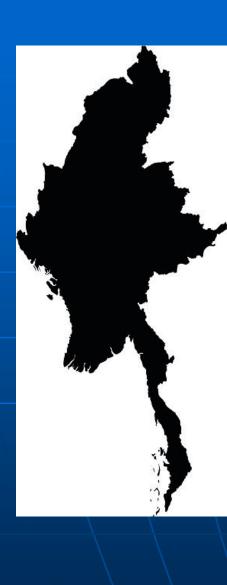
/

How many products are eligible for duty-free treatment?

MFN duty-free products for all countries including Myanmar, 3,868,36% Dutiable imports, 1,868, 17%

> GSP-eligible imports (LDCs including Myanmar), 1,464, 14%

GSP-eligible imports (eligible for all GSP countries including Myanmar), 3,511, 33%



History of Myanmar GSP

- Myanmar was designated a GSP beneficiary in 1976 igodolwhen the program was created.
- The US suspended Myanmar from GSP on July 1, 1989.
- Myanmar requested reinstatement in the GSP program in 2013.
- The US determined that Myanmar has made sufficient igodolprogress to be eligible for restoration of GSP benefits.
- Myanmar needs to remain in compliance with all GSP • criteria, including worker rights, to maintain GSP eligibility. 6

U.S. and Myanmar Trade in 2015

U.S. imports from Myanmar:
GSP eligible imports: \$37 million (26% of total \$142 million imports);
This is in addition to MFN duty free: \$50 million (35% of imports)

Top GSP eligible imports by Harmonized Tariff Schedule chapter from Myanmar in 2015

	<u>Maximum</u> GSP	Total GSP
HTS chapter & Product description	tariff	Value
	advantage	
Chapter 42-Travel goods, handbags, pocket goods	20.00%	\$26,974,852
Chapter 7-Dried beans, lentils and peas	4.9 cents/kg	\$4,898,908
Chapter 4-Honey	1.9 cents/kg	\$2,672,431
Chapter 20-Preserved fruits and vegetables	22.00%	\$552,482
Chapter 76-Articles of aluminum	2.50%	\$527,466

How to Qualify for Duty-Free Treatment under GSP

Must be a GSP-eligible product

Must be a product or growth of Myanmar according to US Customs Rules

If using inputs from another country (other than GSP ASEAN members), local content & processing must be ≥ 35% of the value

Must import directly into the U.S. w/o entering commerce of another country

Benefit must be claimed by importer

Keep production/accounting records to assist importer to verify GSP claim

Is my product eligible for dutyfree treatment under GSP?

The easiest way to find out is to go to:

• <u>http://dataweb.usitc.gov/scripts/tariff_current.asp</u>

List of GSP-eligible products at:

 https://ustr.gov/issue-areas/tradedevelopment/preference-programs/generalizedsystem-preferences-gsp/gsp-program-i-0



TC Home > DataWeb > USITC Tariff Database

tact US

aWeb Assistance

f and Trade DataWeb

de DataWeb Login taWeb FAQ taWeb How To

sification Systems

ff Search Tool ssification Systems mmodity Translation Wizard scription Lookup

e Data Reports

phs of Trends o-Saharan Africa de by Geographic Regions de by Partner Country E Duties 1891-2015

f Database

S Online Reference Tool ff Database

:: 2016 U.S. Tariff and Trade Data for a specific product

Beans

Tariff data current through February 25, 2016. This site includes planned viewed tariff reductions (where applicable) and year-to-date) import data!

Enter either the *first part* of an HTS category number up to 8 digits--e.____001" or "850110"--, or *any part* of a pro description--e.g., "bovine", or "articho"--(*without* the "quotes"!) The search is not case-sensitive, so the results for

BoVinE"

be the

User note: While the USITC publishes the HTS, the U.S. Customs Service interprets it. Contact the Custom questions about how potential importations should be classified.

List items

In the brief item descriptions, the abbreviation "NESOI" means not otherwise specified or included.



United States International Trade Commission

USITC Home > DataWeb > USITC Tariff Database



DataWeb Assistance

Tariff and Trade DataWeb

- Trade DataWeb Login
- DataWeb FAQ
- DataWeb How To

Classification Systems

- Tariff Search Tool
- Classification Systems
- Commodity Translation Wizard
- Description Lookup

Trade Data Reports

- Graphs of Trends
- Sub-Saharan Africa
- Trade by Geographic Regions
- Trade by Partner Country
- AVE Duties 1891-2015

Tariff Database

HTS Online Reference Tool

Now select ONE item for which you want tariff and trade information. Click the "Detail" button when you have made your selection

Detail

- 07082010 Lima beans, fresh or chilled, shelled or unshelled, if entered November 1 through the following May 31, inclusive (Begin Effect Date: 10/31/2012)
- 07082090 Beans nesi, fresh or chilled, shelled or unshelled (Begin Effect Date: 01/01/2016)
- 07102210 Lima beans, uncooked or cooked by steaming or boiling in water, frozen, not reduced in size, entered Nov. 1 through the following May 31 (Begin Effect Date: 10/31/2012)
- 07102215 Lima beans, frozen, entered June 1 October 31 (Begin Effect Date: 01/01/2016)
- 07102225 Frozen string beans (snap beans), not reduced in size (Begin Effect Date: 10/31/2012)
- 07102237 Frozen beans nesi, not reduced in size (Begin Effect Date: 10/31/2012)
- 07102240 Beans nesi, uncooked or cooked by steaming or boiling in water, frozen, reduced in size (Begin Effect Date: 01/01/2016)
- 07133110 Seeds of beans of a kind used for sowing (Begin Effect Date: 10/31/2012)
- 07133120 Dried beans, shelled, if entered May 1 through August 31, inclusive, in any year (Begin Effect Date: 01/01/1989)
- 07133140 Dried beans, shelled, if entered September 1 through the following April 30, or withdrawn for consumption at any time (*Begin Effect Date: 10/31/2012*)
- 07133210 Seeds of small red (adzuki) beans of a kind used for sowing (Begin Effect Date: 10/31/2012)

US imports for consumption at Customs value for HTS8 07133140:

by sources, in descending value of 2015 imports

		2013	2014		2015		2016	
	Source	thousand dollars		Percent January-S		September	Percent change YTD2015- YTD20	
				113			d dollars	
	All sources	\$ 14,028.4	\$ 16,067.3	\$ 17,343.3	100.0%	\$ 10,252.1	\$ 11,810.5	15.2
	China	\$ 4,952.2	\$ 4,267.8	\$ 4,629.9	26.7%	\$ 3,075.0	\$ 3,642.9	18.5
US uses	Thailand	\$ 3,962.7	\$ 4,564.1	\$ 4,544.8	26.2%	\$ 2,490.9	\$ 2,588.1	3.9
"Burma" in	India	\$ 2,188.7	\$ 2,618.6	\$ 3,764.3	21.7%	\$ 2,056.1	\$ 2,406.8	17.:
statistics	Australia	\$ 1,470.1	\$ 1,706.2	\$ 1,748.9	10.1%	\$ 1,087.0	\$ 554.5	-49.0
	Burma	\$ 508.5	\$ 1,022.9	\$ 1,721.9	9.9%	\$ 941.6	\$ 1,894.5	101.2
	United Arab Emirates	\$ 398.1	\$ 696.2	\$ 359.4	2.1%	\$ 303.2	\$ 312.0	2.9
	Sri Lanka	\$ 16.7	\$ 93.8	\$ 152.3	0.9%	\$ 0.0	\$ 245.6	
	Mexico	\$ 73.3	\$ 812.4	\$ 117.5	0.7%	\$ 117.5	\$ 0.0	-100.0
	Canada	\$ 3.3	\$ 56.1	\$ 83.9	0.5%	\$ 33.0	\$ 15.7	-52.4
	Tanzania	\$ 132.0	\$ 41.2	\$ 33.8	0.2%	\$ 21.5	\$ 0.0	-100.0
	Singapore	\$ 38.3	\$ 0.0	\$ 32.9	0.2%	\$ 32.9	\$ 13.1	-60.2
	Argentina	\$ 67.0	\$ 61.4	\$ 32.1	0.2%	\$ 13.3	\$ 30.2	127.:
	Hong Kong	\$ 28.6	\$ 24.9	\$ 28.8	0.2%	\$ 19.8	\$ 16.2	-18.2
	Greece	\$ 32.1	\$ 31.2	\$ 28.7	0.2%	\$ 15.3	\$ 40.3	163.4
	Nicaragua	\$ 0.0	\$ 0.0	\$ 24.3	0.1%	\$ 24.3	\$ 0.0	-100.0
	Ukraine	\$ 0.0	\$ 0.0	\$ 7.2	0.0%	\$ 7.2	\$ 0.0	-100.0
	Taiwan	\$ 7.3	\$ 11.1	\$ 6.2	0.0%	\$ 6.2	\$ 2.4	-61.3

			for consumption at any time			
	Customs value of recent U.S. imports for consumption					
	Click for more detail on imports by source c tariff program or imports by U.S. Customs d imports by statistical suffix (HTS10)	2015 imports (thousand dollars) \$ 17,343.3				
	Beginning Effective Date (most recent date a item's tariff treatment changed)	10/31/2012				
	Ending Effective Date (date <i>any</i> part of this scheduled for tariff treatment change)	12/31/2050				
	1st Unit of Quantity (Q1)	Kilograms				
	2nd Unit of Quantity (Q2)					
		MFN Text Rate	0.3 cents/kg			
		Duty calculation	(Specific rate) times (Q1)			
	2016 Normal Trade Relations (NTR) duty rate (formerly known as the Most Favored Nation (MFN) duty rate)	<i>Ad Valorem</i> (percent of value) component	0%			
		Specific (per unit) component	\$0.003			
		Other duty component	\$0			
		Binding Status	Bound in World Trade Organization			
		COL2 Text Rate	6.6 cents/kg			
		Duty calculation	(Specific rate) times (Q1)			
	"Column 2" (non-NTR) duty rate (Applies to imports from a small number of countries that do not enjoy NTR duty status)	<i>Ad Valorem</i> (percent of value) component	0%			
		Specific (per unit) component	\$0.06			
		Other duty component	\$0			
	Preferential (duty-free or reduced rate) tariff program applicability to this HTS item					
		Status	Eligible: code "A"			
	GSP (Generalized System of Preferences)	Countries Excluded from GSP eligibility				

GSP Eligible Textiles and Apparel

Silk fabrics and apparel including dresses, women's suits, scarves,





National flags



Hand-loomed and hand-hooked carpets

GSP Eligible Travel Goods

23 HTS lines were added for Least Developed Countries on July 1, 2016. Your exports have been growing rapidly!



HTS - 42029245: Travel, sports and similar bags with outer surface of plastic sheeting

Country	2014	2015	YTD 9/15	YTD 9/16		
Country	In Actual Dollars					
China	417,579,059	392,790,812	294,918,190	283,328,000		
Vietnam	70,790,477	65,560,231	53,189,230	43,786,668		
France	41,625,451	37,470,626	23,628,171	42,964,095		
Philippines	8,720,811	25,097,003	18,945,871	30,165,426		
Italy	4,758,052	7,061,399	3,746,083	8,142,136		
Cambodia	1,778,384	5,833,294	4,387,873	5,905,663		
Burma (Myanmar)	280,741	5,274,859	2,608,949	5,714,817		
Mexico	5,413,100	4,551,171	3,501,101	2,866,480		
Bangladesh	2,774,639	3,953,575	2,385,876	5,568,769		
Indonesia	4,593,666	3,734,169	2,640,517	5,676,959		
Spain	8,149,199	2,828,157	1,555,072	2,552,371		
Hong Kong	1,629,739	2,815,630	2,251,699	2,226,974		
Taiwan	1,436,514	934,304	676,949	701,280		
Costa Rica	330,674	639,974	438,813	239,504		
Korea	298,169	612,521	239,431	564,867		
United Kingdom	305,679	513,201	328,800	172,280		
Malaysia	10,443	465,097	464,829	1,186		





Beyond Duty savings:

Exports from any country need to be *competitive*:

- Quality control
- Rapid order fulfillment
- Able to adjust to new requirements quickly
- High Labor Standards



How to Increase Duty-Free Imports into the U.S.

Use GSP as a marketing tool

Ensure that GSP treatment is claimed

Identify GSP-eligible products that you are exporting to other markets

Consider products with a GSP advantage

Identifying & Developing **Potential U.S. Buyers** Depends on size, sector, experience Understanding the US market What kind of relationship: agent, distributor, partner, joint venture Best leads: your own network! Trade shows

Petition Process to Add New Products

Product must not be excluded by statute (e.g., apparel)

Submit petition during Annual Review

Provide the information required by the regulations

For Further Information

GSP General Information:

 <u>https://ustr.gov/issue-areas/trade-</u> <u>development/preference-</u> <u>programs/generalized-system-preference-gsp</u>

U.S. Department of Homeland Security: Customs and Border Protection (CBP):

<u>http://www.cbp.gov</u>

For Further Information

U.S. Tariff Schedule:

- <u>http://usitc.gov/tata/hts/bychapter/index.htm</u>
- See esp. General Note 4.

U.S. Tariff Databases:

• http://www.usitc.gov/tariff_affairs/tariff_databases.htm

For Further Information

U.S. Food and Drug Administration:

 <u>http://www.fda.gov/ForIndustry/FDABasicsforIndustry/</u> <u>default.htm</u>

Questions on GSP?

USTR contact: gsp@ustr.eop.gov or + 1-202-395-2974

Thank you!